We got your feedback!

The **public comment period** for the draft of the Walla Walla Valley Metropolitan and Regional Transportation – 2045 Plan took place from December 11, 2020 through January 10, 2021.

All comments from the public, committee members, and others, whether positive or negative, were considered and included in the final Plan prior to its **adoption** by the WWVMPO/ SRTPO Policy Board on February 3, 2021.

Our Planning Team & Partners

We would like to thank our Planning Team and Partner Agencies for their continued engagement and expertise:

- City of College Place
- City of Milton-Freewater
- City of Prescott
- City of Waitsburg
- City of Walla Walla
- Confederated Tribes of the Umatilla Indian Reservation
- Valley Transit
- Umatilla County
- Walla Walla County
- Oregon Department of Transportation
- Washington State Department of Transportation
- Federal Highway Administration
- Federal Transit Administration

We also want to express our gratitude to the many Community Organizations who helped us publicize the Plan development.

Questions? Comments? Contact us!

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Visit us on the Web: wwvmpo.org

Walla Walla Valley Metropolitan and Sub-Regional

Transportation Planning Organization

Straddling the Oregon and Washington State line, the WWVMPO/SRTPO encompasses 1,300 square miles, including the Walla Walla - College Place - Milton-Freewater urbanized area, the cities of Prescott and Waitsburg. northeastern Umatilla County, and most of Walla Walla County. Currently, the Walla Walla Valley is home to **69,100 people** and **29,300 jobs**, and the region also has an extensive transportation network to offer:

- ◆ 312 miles of sidewalks
- 144 miles of cycle tracks, bike lanes, and shared routes
- 82 miles of in-region transit routes by 2 local providers and 4 additional routes with intercity transit providers
- One regional airport with flights to the Seattle-Tacoma International Airport
- ◆ 154 miles of state routes and 1,199 miles of local roads, of which 538 miles are regionally significant
- ♦ 189 miles of railroad and 71 miles on 2 navigable rivers

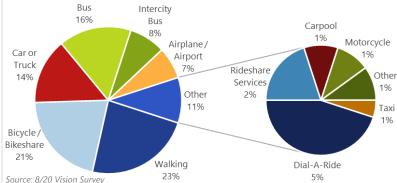
The WWVMPO/SRTPO is the federally designated and state-recognized agency responsible for coordinating regional transportation policy and investments. The region's **goals**, **vision**, **and values**, as well as the results of need and resource assessments, are documented in a long-range transportation plan.

Covering the next **25 years**, the Plan guides regional multi-million dollar investments into all modes of transportation - pedestrian, bicycle, public transit, roadway, and freight transportation. The Plan's vision is to ...

ENHANCE THE SAFETY, CONNECTIVITY, AND CONDITION OF OUR TRANSPORTATION SYSTEM, AND PROVIDE MOBILITY FOR ALL USERS TO ENRICH QUALITY OF LIFE AND TO BE CONSISTENT WITH COMMUNITY CHARACTER.

The Plan is **fiscally constrained**, multi-modal, and project-specific. It considers public feedback, environmental justice, and environmental impacts. The Plan **examines** current transportation infrastructure and services, **forecasts** population and employment growth, and assesses associated mobility needs.

Which mode would you like to see improved? Bus Intercity 16% Bus Carpool 1% Airplane/



Regional Goals

Safety

Preservation & Infrastructure Condition Accessibility & Mobility Integration & Connectivity Resiliency & Reliability **Economic Vitality** Stewardship Security

Efficient Management & Operations

Travel & Tourism

Public Transit

- Improve accessibility and walking, biking, and rolling connectivity at bus stops
- Add relevant policy, action, and project recommendations to the 2045 Plan after the completion of Valley Transit's Comprehensive Operational Analysis
- Support Milton-Freewater Public Transportation in its effort to conduct a comprehensive assessment of its system
- Continue special transportation needs advocacy and outreach among local and regional councils and committees
- Assist public transit providers with the implementation of multi-agency collective marketing, trip planning, and mobility management ...

Walk, Bike, and Roll

Recommendations

• Promote regionwide application of Complete Streets principles and support related projects

Select Policy & Action

- Create a guide to enable the consistent assessment of condition and context for active transportation infrastructure
- Fill-in and expand the existing walk, bike, and roll network ...
- Encourage infrastructure owners to emphasize repair and rehabilitation ...
- Promote initiatives, such as focused public outreach, education campaigns, or speed limit studies, to enhance safety ...

UNIVERSAL POLICY

CONSIDER SAFETY AND ACCESS –

FOR PEDESTRIANS, BICYCLISTS, PERSONS WITH DISABILITIES, TRANSIT VEHICLES AND RIDERS, MOTORISTS, EMERGENCY RESPONDERS, FREIGHT HAULERS, AND **RESIDENTS OF ALL AGES AND ABILITIES**

- IN EVERY PLANNING AND **PROJECT DECISION**

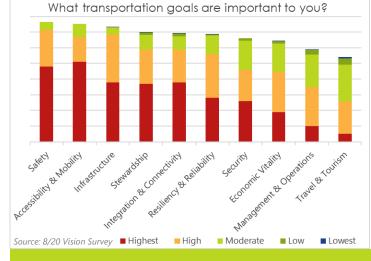
- ◆ Support the WSDOT and Port of Walla Walla 'Grain Train' partnership
- Encourage entities to seek funding for the completion of U.S. 12 Phase 8, which enables vital freight movements and is of interregional significance

Roadway

- Focus available funding on maintenance of existing roadways and bridges to enhance current asset condition and maintain a state of good repair
- Emphasize safety and prevent loss of life ...
- Complete the update of the Regional Thoroughfare System Plan ...
- Support a Complete Street and Context Sensitive Solution approach ...

Systems Operation

◆ Encourage Walla Walla Valley entities to consider relevant, cost-efficient operational strategies ahead of capacity projects



Funding is Tight

Although \$501.2 million for infrastructure investments are estimated to be available through the year 2045, **more than half** of the 218 originally submitted projects remain unfunded.

The anticipated funding is scarcely enough for basic maintenance and preservation of existing infrastructure and only allows implementation of 106 pedestrian, bicycle, roadway projects, which are predominantly focused on reconstruction and safety improvements. (Refer to included list here or access the detailed database on our web site.) Other high-priority projects remain unfunded and advocacy efforts continue to secure their funding.

Also forecasted are \$218.5 million for public transit operations and improvements, which are required in their entirety to operate the current system and will not allow for a significant system expansion.

Preservation Challenges Persist

We are faced with a maintenance and preservation crisis. For 2021-2023, WSDOT identified an annual backlog of \$690 million statewide. Locally, a 60% **increase** in preservation funding is needed to implement even a 50-year pavement overlay cycle. whereas a **200% increase** over current levels would be required for reconstruction of all regionally significant roadways once every 50 years.

Unless we find a fiscally sustainable way to fund the deferred and past-due maintenance and **preservation** efforts, the regional system will continue to see its roadway quality and overall condition decline to a point of pavement failure.

The Future is in Flux

There is a keen interest within the Walla Walla Valley to implement a **multi-modal** transportation network that is supportive of anticipated growth and will provide the desired multi-jurisdictional connectivity.

However, predicting the future is never certain, and the next 25 years have the potential to significantly alter our transportation landscape. In just the last ten years, there has been a significant shift towards electric vehicles, rideshare applications, and bikeshare systems, and we have seen the introduction of automated vehicles, e-bikes, and e-scooters. Many of these new modes are still in their infancy, making it difficult to assess what their usage rate may be in a few years. Nonetheless, early research shows that our transportation future will be more multi-modal and technological than ever before.

City of College Place

△ 🏠 Mojonnier Rd Reconstruction (PE & RW): College-Bluvue; \$\$ awarded SW 4th 4Bikes Project: College-Academy Way; \$\$ awarded

🛆 🏠 College Ave Post Office Ped Crossing: 500 S. College Ave; 2021-2025

12th Street Reconstruction: Larch-College; 2026-2035 12th Street Reconstruction: Larch-Myra; 2026-2035

12th Street & Larch Intersection Reconstruction; 2026-2035 The C Street & Myra Rd Intersection Improvement; 2026-2035

Toollege Ave & Southside Develop. Intersection 1; 2026-2035

College Ave & Southside Develop. Intersection II; 2026-2035 Mojonnier Rd Reconstruction (CN): College-Bluvue; 2026-2035 ⚠ 🎢 🍪 Whitman Drive & Larch Intersection Reconstruction; 2026-2035

City of Prescott

△↑ A Street Reconstruction: 1st-Front; 2026-2035

City of Waitsburg

Taggart Rd Extension: Mill Race-Highway 12 (NEW); \$\$ awarded Mill Race Rd Grade Crossing (Reconstruction): Main-City Limits; \$\$ awarded ↑ Sidewalks Improvements: Harmon, E 2nd, Garden, E Camp; 2026-2035

City of Walla Walla

△ 🏠 9th Ave & Plaza Way/Dalles Military Intersection & Street Impr.; \$\$ awarded 🔭 Citywide Pedestrian Safety Treatments: Various; \$\$ awarded

A Poplar St (Reconstruction & Lane Changes): Colville-5th; \$\$ awarded Rose St Bridge Replacement at Mill Creek Intersection; \$\$ awarded

🛆 🏠 Alder & Poplar St. Merriam-Colville; 2021-2025 △ ᡮা Park St Bike and Pedestrian: Boyer-Alder; 2021-2025

9th and Alder Signal Replacement; 2026-2035 9th Ave and Main Signal (Replacement); 2026-2035

△ 🏠 Alder St (Intersection Reconstruction): Roosevelt-Brock; 2026-2035

△ 🏠 Avery St Improvements (Reconstruction): Rose-Electric; 2026-2035 △☆☆ Chestnut and Howard Intersection Improvement: Maple-Locust; 2026-2035

△春☆ Chestnut St (Reconstruction): 2nd-Howard; 2026-2035

Myra Rd: SR 125-Taumarson (NEW); 2026-2035

Park St Improvements (Reconstruction): Alder-Juniper, 2026-2035

Plaza Way (Reconstruction): Village-Taumarson; 2026-2035 △ 🏠 Plaza Way Sidewalks: Village Way-Taumarson; 2026-2035

△♪→ Poplar St (Reconstruction & Lane Changes): 5th-14th; 2026-2035

△♣♦ School Ave and Pleasant St Realignment: Amelia-Carl; 2026-2035

△ ᡬᠯᡠ Tietan St Sidewalks: 4th-Plaza; 2026-2035 Opticom System Upgrades: Various; 2026-2035 2nd Ave. Bridge over Mill Creek (Replacement): 2036-2045 9th and Pine Signalization (NEW); 2036-2045

△ Audible Accessible Signal Improvements: Various: 2036-2045 Central Business Dist. Signal Upgrade: Various; 2036-2045 Central Business Dist. Signal Interconnect: Various; 2036-2045

△\$♦ Clinton St Reconstruction: Isaacs-Alder; 2036-2045

ƌ>> Cottonwood Rd Sidewalks & Ped. Bridge: Thunder Ridge-Russell Creek; 2036-2045

△ ★★→ Howard St (Reconstruction): Park-Tietan; 2036-2045 Howard and Reser Signalization (NEW); 2036-2045

Main-Palouse-Boyer Intersection Accessibility; 2036-2045

Melrose St Reconstruction: Wilbur-Airport Way; 2036-2045

△♣♦ Mill Creek Trail Re-Pave: Cambridge-Tausick; 2036-2045 12036-2045 Poplar St (Reconstruction): 14th-Myra; 2036-2045

△ 🏗 School Ave. Sidewalks: Pleasant-Woodmere Lp; 2036-2045

Multiple Jurisdictions

△ 🏠 Bryant Ave Sidewalks: Division-Reser; 2036-2045 △🎎 Myra/Garrison Village Way Signal (NEW); 2036-2045

△ 🎶 School Ave Improvements (Reconstruction): Alder to Bryant; 2036-2045

Walla Walla County

Abbott Road (Sidewalk Improvement): MP 0.25-0.50; \$\$ awarded Arch Bridge on Lamar Rd (Replacement): MP 2.64-2.94; \$\$ awarded Countywide Signing & Guideposts: Various; \$\$ awarded Dell Sharpe Bridge on Pettyjohn Rd (Replacement); MP 5.20-5.80; \$\$ awarded Drumheller Bridge on Sudbury Rd (Rehabilitation); MP 3.99-4.09; \$\$ awarded \(\triangle \) Fishhook Park Rd (Paving & Widening): MP 0.00-1.40; \$\$ awarded Lower Waitsburg Rd (Realigned Reconstruction): MP 4.23-6.25; \$\$ awarded Middle Waitsburg Rd (Realigned Reconstruction): MP 6.10-7.92; \$\$ awarded 79% Mill Creek Rd (Realigned Reconstruction): MP 1.10-3.96; \$\$ awarded Peppers Bridge Rd (Reconstruction): MP 0.36-1.61; \$\$ awarded Wallula Ave (Intersection Reconstruction): MP 2.00-2.20; \$\$ awarded 3rd Ave S. Paxton (Bridge Replace. & Rd Reconstruction): MP 2.30-2.77; 2026-2035 Fishhook Park Rd (Realignment): MP 1.40-2.92; 2026-2035 $\triangle \Phi \phi$ △ॐ Harvey Shaw Rd (Realignment): MP 0.03-2.00; 2026-2035 Harvey Shaw Rd (Realigned Reconstruction): MP 2.00-3.35; 2026-2035 \triangle Harvey Shaw Rd (Realignment): MP 5.43-8.05; 2026-2035 \triangle Lyons Ferry Rd (Realignment): MP 0.20-2.81; 2026-2035 △ॐ McKay Alto Rd (Reconstruction): MP 0.00-1.28; 2026-2035 △ॐ Middle Waitsburg Rd (Reconstruction): MP 14.40-16.41; 2026-2035 Mojonnier Rd (Realignment): MP 0.14-1.40; 2026-2035 Reser Rd (Reconstruction): MP 0.97-1.22; 2026-2035 <u>∧</u> ಈ <u>∧</u> † ಈ Reser Rd (Realignment): MP 3.29-5.19; 2026-2035 School Ave (Reconstruction): MP 0.00-1.11; 2026-2035 9 Wallula Ave (Bridge Replacement): MP 0.00-0.25; 2026-2035 ф Wallula Ave (Reconstruction): MP 0.25-1.84; 2026-2035 \triangle Beet Rd (Realignment): MP 0.71-1.41; 2036-2045 Lewis Peak Rd (Realigned Reconstruction): MP 0.00-9.24; 2036-2045 Lower Waitsburg Rd (Realignment): MP 13.50-14.78; 2036-2045 Middle Waitsburg Road (Realigned Reconstruction): MP 11.65-13.0; 2036-2045 △ॐ Mill Creek Rd (Reconstruction): MP 6.5-8.0; 2036-2045 Mud Creek Rd (Realignment): MP 3.00-3.50; 2036-2045 ₾₺₺ ***** Reser Rd (Reconstruction): MP 0.49-0.97 (Fern-Wilbur); 2036-2045 Stovall Road (Realignment): MP 0.90-2.00; 2036-2045 **WSDOT**

Asphalt/Chip Seal Preservation: Various; \$\$ awarded SCR 2021 Region Wide BCT Replacement: Various: \$\$ awarded SR 125/OR Stateline to Military Rd – ADA; \$\$ awarded SR 125/Plaza Way - Intersection Improvements; \$\$ awarded SR 125/Plaza Way Vic Stage 2 - Sidewalk Impr.: Plaza Way-Orchard; \$\$ awarded SR 128 et al/SE Washington (Rumble Strips): Various: \$\$ awarded US 12/Over Abandoned Railroad - Bridge Painting: Wallula Jct. Vic; \$\$ awarded US 12/Walla Walla River - Bridge Painting: Wallula Jct. Vic; \$\$ awarded US 12 Build New Highway (Phase 8) (PE&RW): Wallula-Nine Mile Hill; \$\$ awarded US 730/3.0m N of OR Rockfall Prevention: Port Kelley Vic; \$\$ awarded US 730/4.1m N of OR Rockfall Prevention: Twin Sisters Vic; \$\$ awarded US 730/4.4m N of OR Rockfall Prevention: Twin Sisters Vic: \$\$ awarded US 730/5.2m N of OR Rockfall Prevention: Wallula Jct. Vic; \$\$ awarded \(\triangle \) SR 125/OR Stateline to Military Rd - Paving; \$\$ pending US 12/Dodd Rd Vic to Wallula Vic - Paving; \$\$ pending US 730/OR State Line to US 12 - Paving; \$\$ pending SR 125 Spur/N 13th Ave to Myra Rd - Paving; 2026-2035 SR 125 Walla Walla Vic - Active Transportation Improvements; 2026-2035 🏌 SR 125/Military Rd to N 13th Ave - Paving; 2026-2035 SR 125 Spur/N 13th Ave to Myra Rd - ADA; 2036-2045 SR 125/Military Rd to N 13th Ave - ADA; 2036-2045

Project: From-To; Plan Phase △Safety †Pedestrian ♦ Bicycle Elements

Traffic Safety Depends on Mode

Pedestrians and bicyclists are considered vulnerable transportation users and accounted for 8 of the 26 fatalities during the most recent five-year period. During that timeframe, 67 crashes involved pedestrians and resulted in 60 injuries and 6 fatalities; 55 crashes involved bicyclists and resulted in 49 injuries and 2 fatalities.

Based on those Walla Walla Valley-specific records, the **fatality risk** for bicyclists and pedestrians involved in a traffic crash is 10 and 24 times higher, respectively, than the risk for drivers.

Motor **vehicle speeds** are a contributing factor to the severe outcomes for pedestrians and bicyclists. Much needed improvements in traffic safety will require **engineering** approaches and public **education**:

- Distracted driving results in more fatalities (46%) than any of the other risk factors
- ♦ 60% of pedestrian- and 59% of bicycle-involved crashes occur at intersections
- ◆ 58% of both lane departure and run-off-the-road crashes are accompanied by distracted driving and/or speeding and result in 42% of all fatalities

Universal Mobility Considerations

Travel patterns and accessibility needs are highly influenced by age, presence of a disability, income levels, and language abilities. We need age-, ability-, income-, and user-friendly transportation options:

- Children and youth under the age of 18 comprise a significant portion of the region's overall population. Their mobility options are, in most cases, limited to rides from parents, public transit, or a school bus, as well as walking or biking.
- Older adults, including the "Baby Boomers", may remain more active and have a higher degree of mobility than previous generations. However, they too will become less willing or capable to drive themselves, or can no longer afford to own a car.
- Persons with a disability may experience mobility challenges that affect, or even impede, their access to education, employment opportunities, and other essential services. The Americans with Disabilities Act (ADA) has been in place for decades, but certain ADA requirements present a minimum threshold.
- The biggest draw on household finances, right after housing, is the cost of transportation. This puts a tremendous strain on budgets of low-income households, for whom vehicle ownership may therefore be completely out of reach.